



Material Control and Accountability (MC&A)

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Outline

- **Overview**
 - **Context**
 - **Objective**
 - ***Not* Accountancy**
- **Material**
- **Control**
- **Accountability**
- **Benefits & Challenges**
- **Summary**



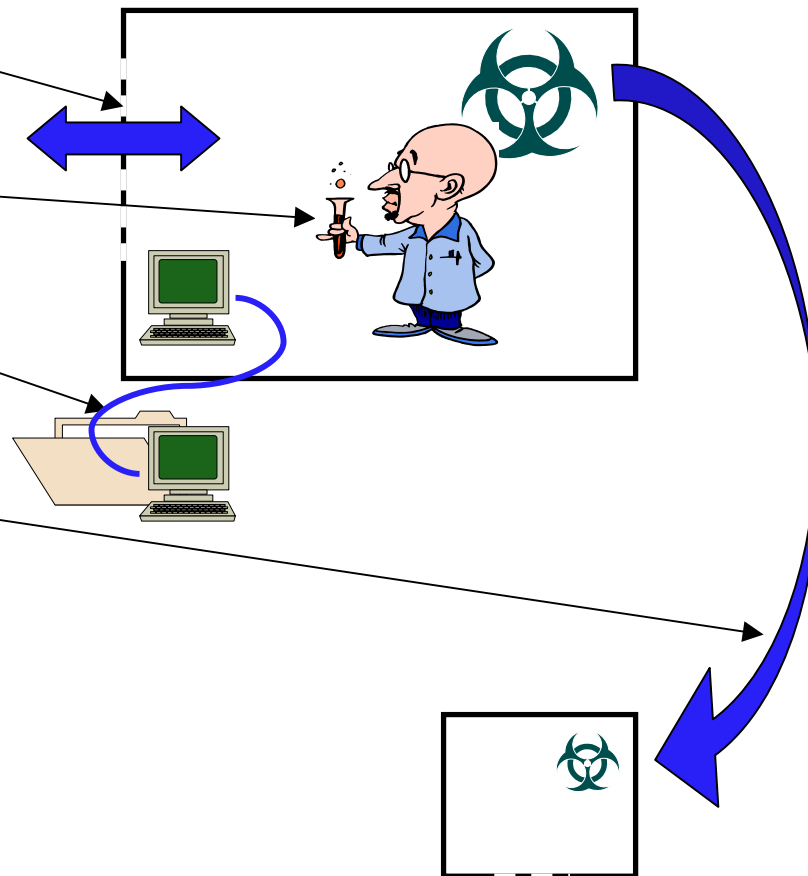
Material Control and Accountability complements other aspects of biosecurity.

- Physical security

- Personnel security

- Information security

- Transfer security



*If these other measures were
100% effective, we wouldn't
need MC&A.*

But they are not 100% effective.



The objective of material control and accountability is...

...to assure the complete and timely knowledge of

- **What materials exist**
- **Where the materials are**
- **Who has access to them**



Material control and accountability should *not* be...

- A needless way to make valuable research difficult
- Nuclear safeguards applied mindlessly to biological materials
- Material balance accountancy

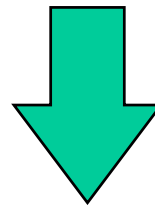
The “A” in biosecurity MC&A
does not mean
“Accountancy”



Accountancy seeks to verify the “material balance” for a “material balance area.”

*Material Balance
Area (MBA)*

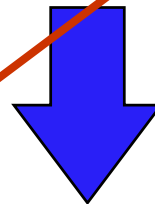
**Beginning
Physical
Inventory**



Increases to inventory

Time

**Ending
Physical
Inventory**



Decreases

Material Balance:

$$(\text{Beginning Inventory}) + (\text{In}) - (\text{Out}) = (\text{Ending Inventory})$$

But it's not perfect:

the difference is termed “Material Unaccounted For” (MUF)

$$\text{MUF} = (\text{Beginning Inventory}) + (\text{In}) - (\text{Out}) - (\text{Ending Inventory})$$



The principal issues for material control and accountability involve defining precisely:

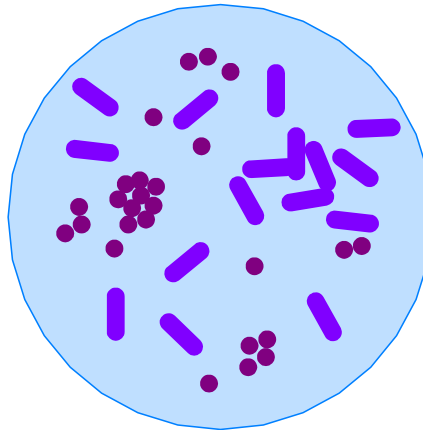
- **What materials are subject to MC&A measures**
- **The operating procedures associated with the materials**
 - **where they can be stored and used**
 - **how they are identified**
 - **how inventory is maintained**
- **What records need to be kept for those materials and the timeliness requirements for those records**
- **What accountability means**
- **Documentation and reporting requirements**



Material Control and Accountability

What do we mean by “material”?

- **High Consequence Pathogens and Toxins (HCPTs)**

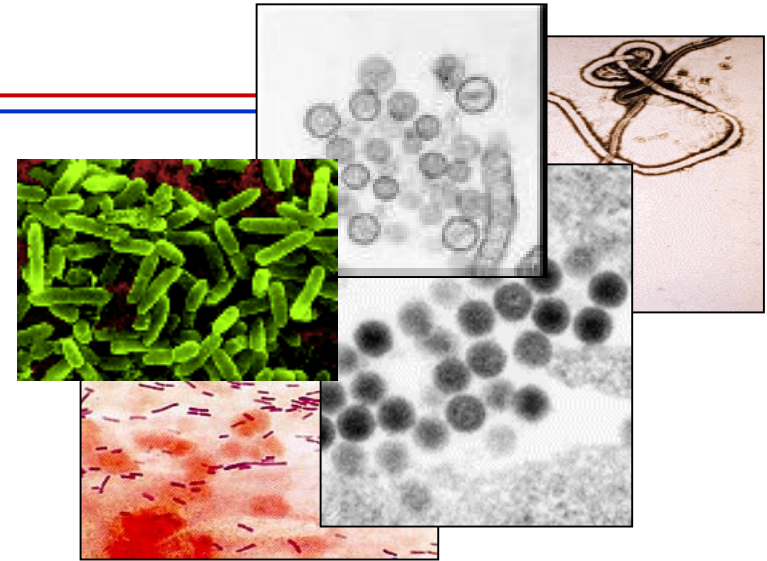


- **MC&A deals directly with the primary asset we are trying to protect: the biological organisms.**



Defining “**material**” is complicated.

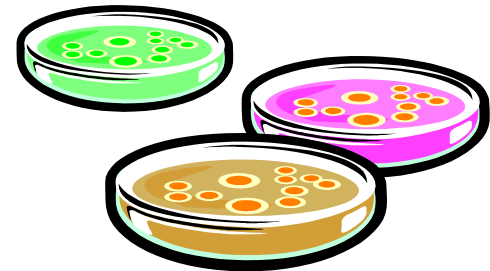
- Agent
 - What do we consider HCPTs?
 - Viable? Whole organism or DNA?
- Quantity
 - Any amount can be significant
 - A threshold amount for toxins
- Form
 - Repository stocks, working samples, in host, contamination
- Detail—what level is adequate for MC&A?
 - Material as *items*
 - Each vial as a separate inventory record?
- Capture—when does MC&A start & stop?
 - Naturally occurring; clinical samples; disposition
- Other Issues?
 - Uniformity: government/ commercial/ academic/ other owner
 - Future: genetic engineering, chimeras, synthetic bugs





Information about “**material**” is needed for control and accountability.

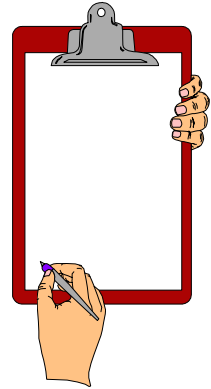
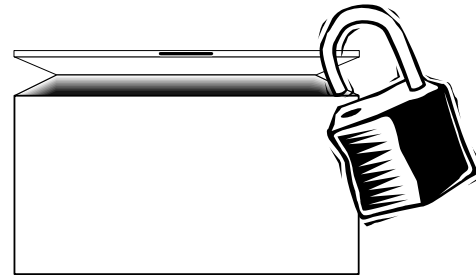
- **Attributes:** to characterize the material (“what”)
 - Agent / strain
 - Origin
 - Date
- **Description:** to identify a particular *item* of the material (“which”)
 - Container
 - Identification
 - Location
- **Type or classification:** to assign biosecurity significance (“why”)
 - Group





Material Control and Accountability

- **Control is either...**
 - Engineered / Physical
 - Administrative
- **Containment is part of material control**
 - Containment Lab / Freezer / Ampoule
- **Procedures are essential for material control**
 - For all normal conditions:
 - Storage
 - Use
 - Changes: creation, modification, destruction
 - Must also deal with abnormal conditions:
 - Inventory discrepancies, anomalies, accidents



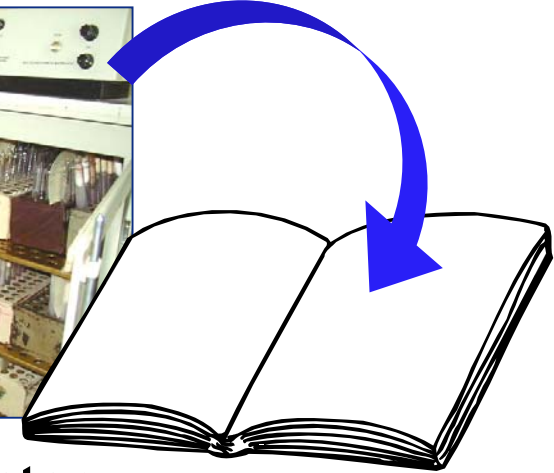


Material Control and Accountability

- All material should have an associated “accountable person”
 - The person best in a position to answer questions about the associated material
 - Not someone to blame!
 - Ensure that no material is “orphaned”
- Procedures ensure accountability
 - Experimental work: laboratory procedures
 - Inventory: know what you have
 - Reporting: document routine MC&A practices
 - Audit/ assessment: is this working?
 - Ensures effective *implementation* of MC&A
 - Training: personnel understand requirements



Inventory



- **Physical Inventory**
 - The actual state of the material inventory
 - Based upon an inventory *taking*
 - Performed periodically
- **Book Inventory**
 - What we think is the material inventory
 - Based upon our information record
 - Maintained continuously
- Need to compare the book inventory with the physical inventory and reconcile any discrepancies
- Book inventory now an issue for *information* security:
 - Who needs to know? Who needs to know what?



Benefits

MC&A:

- Prevents, or makes more difficult, some easy material diversion scenarios
- Documents lab status *before* any problems occur
 - Better than forensic work *afterwards*
- Is consistent with and reinforces good laboratory practice

Much of MC&A is likely already done for reasons other than biosecurity...

- ***Biosafety***
- ***Good research practice***
- ***Business interest***



Challenges

We want to *avoid*...

- **Implementing poor MC&A measures**
 - **Those that are ineffective and unnecessary**
- **Making “real work” more burdensome**
- **Imposing unacceptable costs**
 - **Time**
 - **Money**
 - **Effort**
- **Spreading knowledge of inventory information**



Questions that material control and accountability must satisfy:

- Does it accomplish its intended purpose (improved biosecurity)?
- Is it free of serious *unintended* consequences?
- Are the tradeoffs worthwhile, or are they too difficult?

The success of MC&A ...

... depends on what we do, and how we do it:

Implementation!



Summary

- **MC&A is an important component of biosecurity**
 - **Complements other measures**
 - **Applies to the materials of concern**
 - **Containment**
 - **Procedures**
 - **Accountability**
 - **MC&A for biosecurity is not the same as MC&A for nuclear materials**
- **MC&A can improve biosecurity, but presents challenges**
 - **Effective implementation is key**